#### WEST VIRGINIA LEGISLATURE

**REGULAR SESSION, 1963** 

## ENROLLED

Committee Substitute From HOUSE BILL No. 296

(By Har Li Connettee on Troustry and

PASSED March 6, 1963
In Effect July 1, 1963, Passage

Filed in Office of the Secretary of State of West Virginia 3-15-63 JOE F. BURDETT

SECRETARY OF STATE

#### **ENROLLED**

#### COMMITTEE SUBSTITUTE

For

### House Bill No. 296

[Originating in the Committee on Forestry and Conservation.]

[Passed March 6, 1963; in effect July 1, 1963]

AN ACT to amend chapter twenty by amending and reenacting sections one, two, three, four, five, six, seven and eight, article six, and by adding to said article six five new sections, designated nine, ten, eleven, twelve and thirteen; and to amend chapter twenty-two by repealing articles two-b and three, by repealing sections one, two, three, ten, eleven and twelve, article two-a, and by adding to said article two-a thirteen new sections, designated one, two, three, three-a, four, five, six, seven, eight, nine, ten, eleven and twelve, all of the code of West Virginia,

one thousand nine hundred thirty-one, as amended, and the same relating to the administration and control of surface mining, and the reclamation of lands affected thereby.

Be it enacted by the Legislature of West Virginia:

That chapter twenty be amended by amending and reenacting sections one, two, three, four, five, six, seven and eight, article six, and by adding to said article six, five new sections, designated nine, ten, eleven, twelve and thirteen; and that chapter twenty-two be amended by repealing articles two-b and three, by repealing sections one, two, three, ten, eleven and twelve, article two-a, and by adding to said article two-a, thirteen new sections, designated one, two, three, three-a, four, five, six, seven, eight, nine, ten, eleven and twelve, all of the code of West Virginia, one thousand nine hundred thirty-one, as amended, and all to read as follows:

# CHAPTER 20. NATURAL RESOURCES Article 6. Reclamation.

Section 1. Division of Reclamation; Duties and Func-

- 2 tions.—The division of reclamation, herein created and
- 3 established, shall have within its jurisdiction and super-

4 vision all lands and areas of the state mined or susceptible of being mined for the removal of minerals and all other lands and areas of the state deforested, burned over, barren or otherwise denuded, unproductive, and subject to soil erosion and waste, except land being util-9 ized in the production of agricultural commodities. Included within such lands and areas shall be lands seared and denuded by chemical operations and processes, abandoned coal mining areas, swamplands, land and 12 areas subject to flowage easements and backwaters from river locks and dams, and river, stream, lake and pond 14 shore areas subject to soil erosion and waste. The jurisdiction and supervision exercised by the division shall 16 be consistent with other provisions of this chapter, shall 18 be in cooperation with other offices and divisions of the department, and shall not interfere with or encroach 19 20 upon powers, functions and services lawfully within the jurisdiction of the government of the United States. The chief of the division shall organize and staff his 22 division for the orderly, efficient and economical execu-24 tion and administration of the provisions of this article

- 25 as an integral part of the department's natural resources
- 26 program.
- 27 The director of the West Virginia agricultural experi-
- 28 ment station at West Virginia university shall select and
- 29 designate a competent and qualified person and a mem-
- 30 ber of his staff to be state land reclamation specialist
- 31 who will study mining procedures and methods and their
- 32 relation to subsequent land reclamation of disturbed
- 33 areas. He shall also serve in a liaison and advisory ca-
- 34 pacity between the experiment station and agencies
- 35 with responsibilities or interests in reclamation programs
- 36 and projects. The director of the experiment station shall
- 37 fix the state land reclamation specialist's salary, which
- 38 shall be paid from university funds, and shall arrange
- 39 on the university campus for adequate office facilities,
- 40 stenographic and clerical assistance, and such other
- 41 supplies and materials as needed by the state land rec-
- 42 lamation specialist. When performing services for such
- 43 agencies, his travel expenses may be paid from the
- 44 agency's funds. The state land reclamation specialist
- 45 shall study and develop reclamation programs and

- 46 projects consistent with the provisions of this chapter
- 47 and be under the supervision and direction of the di-
- 48 rector of the experiment station.

#### Sec. 2. Legislative Purpose; Apportionment of Respon-

- 2 sibility.—The Legislature finds and declares that the de-
- 3 partment of natural resources shall have jurisdiction and
- 4 control over land and soil aspects of surface mining op-
- 5 erations, and the restoration and reclamation of lands
- 6 surface mined and areas affected thereby, but that sur-
- 7 face mining as an industrial enterprise and occupation
- 8 shall be under the jurisdiction and control and subject
- 9 to the regulations of the state department of mines.
- 10 The director of the department of mines and the direc-
- 11 tor of the department of natural resources shall correlate
- 12 and coordinate their respective departmental programs
- 13 and records so as to effect an orderly and harmonious
- 14 administration of the provisions of this article.

#### Sec. 3. Definitions.—For the purpose of this article:

- 2 the term "surface mining" shall include all industrial
- 3 activity for the recovery of minerals except those sub-
- 4 ject to the provisions of articles one, two, four, five and

- 5 seven of chapter twenty-two of the code of West Virginia,
- 6 one thousand nine hundred thirty-one, as amended, and,
- 7 subject to such exception, shall include plant and equip-
- 8 ment used in processing said minerals.
- 9 For the purpose of this article a "surface mine" shall
- 10 include all areas surface mined or being surface mined
- 11 as well as adjacent areas ancillary to the operation to-
- 12 gether with preparation and processing plants, storage
- 13 areas and haulageways: Provided, That such areas are
- 14 sufficiently concentrated that they can be adequately
- 15 supervised by one foreman: And provided further, That
- 16 mines subject to the provisions of article, one, two, four,
- 17 five and seven of chapter twenty-two of the code of West
- 18 Virginia, as amended, are not "surface mines" within this
- 19 definition.
- 20 For the purpose of this article, "disturbed land", shall
- 21 include the area from which the overburden has been
- 22 removed in surface mining operations, plus the area
- 23 covered by the spoil, and any areas used in surface min-
- 24 ing operations which by virtue of their use are susceptible
- 25 to excessive erosion.



- 26 For the purpose of this article, "operator" shall mean
- 27 any individual, a corporation, a partnership, an associa-
- 28 tion or a trust which is granted a permit to engage in
- 29 any activity covered by this article.

#### Sec. 4. Duties of Operators; Requirements; Procedures.

- 2 —It shall be the duty of each operator to:
- 3 (1) Remove metal, lumber and other debris resulting
- 4 from mining operations.
- 5 (2) Regrade in a manner to be established by rules
- 6 and regulations of the director, in accordance with, but
- 7 not limited to, the following principles of reclamation:
- 8 (a) Wherever practicable, and wherever spoil banks
- 9 form adjoining ridges or peaks above the level of the coal
- 10 seam from which such spoil banks have been removed,
- 11 grade the surface of such spoil banks so as to reduce the
- 12 depressions between the peaks of such spoil banks to a
- 13 surface which will be a rolling topography. Such grading
- 14 shall be done in such a way as will minimize erosion due
- 15 to rainfall and will also eliminate steep grades between
- 16 peaks and make the surface more suitable for tree cutting
- 17 or logging operations or for cattle grazing. Such grading

shall be done in a manner which will minimize, as far as practicable, the presence of large rocks, or materials 19 20 which would be toxic to plant life, on the surface of the graded area. Where spoil banks consist of single isolated 21 22 peaks, and where such peaks extend above the level of the coal seam from which such spoil banks have been 23 removed, such peaks shall be graded to an approximately 25 level surface having a width of not less than fifteen feet. 26 Wherever the final cut of an operation is not to be 27 used for water impoundment as provided for in subsec-28 tion (5), and wherever such final cut is within a reason-29 able grading distance of overburden deposits, and wherever such overburden deposits are composed of materials 30 31 which are suitable for the support of tree growth, or the 32 growth of grasses or other reclamation vegetation, or 33 where such material reasonably can be expected to become suitable by natural leaching and weathering pro-34 35 cesses, such overburden material shall be graded so as

37 In planning and executing surface mining operations38 the operator shall at all times have proper regard for the

to cover the bottom of such final cut.

36

- 39 duties imposed by subparagraphs (a) and (b) of this
- 40 section and shall exercise all reasonable and practical
- 41 measures required so as not unnecessarily to lose or make
- 42 unavailable overburden material for the grading required
- 43 by subparagraphs (a) and (b).
- 44 (3) Where the outside spoil deposit is made on a steep
- 45 hillside, rocks that have rolled down into a cleared valley
- 46 shall be placed back at the toe of the hillside or deposited
- 47 at some equally suitable location.
- 48 (4) Seal off with a fill all openings from underground
- 49 mining operations at the base of the final cut. Such seal-
- 50 ing off with a fill shall be done in such a way as to avoid
- 51 creating danger from the impoundment of large quan-
- 52 tities of water.
- 53 (5) Where the operator elects to impound water to
- 4 provide lakes or ponds for wildlife, recreational or water
- 55 supply purposes, such operator shall file formal request
- 56 with the department of natural resources and receive
- 57 approval before such ponds or lakes can be created in
- 58 impounding such water. In making such improvements
- 59 such operator must avoid the creation of conditions that

60 might encourage slides, acid formation, or flood hazard.

61 (6) Plant in a manner so as to establish a satisfactory

62 cover of trees, shrubs, grasses or vines upon the part of

63 the area of land affected where such revegetation is prac-

64 ticable, within a reasonable length of time, or offer to

65 deposit with the conservation district, in which the

66 operation covered by such permit is located, a sufficient

67 amount of money to reclaim, insofar as planting, the area

68 of land affected, as estimated by the district. If the dis-

69 trict assumes responsibility for the planting, the director

70 shall release the bond and return the security given in

71 lieu of bond.

72 The intent of this section is to, insofar as reasonably

73 practical, restore the land to a desirable purpose and use.

74 The director may, in the exercise of his sound discretion,

75 when not in conflict with the intent of this section, modify

76 such requirements to bring about a more desirable land

77 use, including but not limited to industrial sites, sanitary

78 landfills, recreational areas, building sites, etc.: Provided,

79 however, That the person, firm, corporation, or agency

80 making such modifications will execute contracts, post

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- 81 bond or otherwise insure full compliance with this sec-
- 82 tion in the event such modified program is not carried
- 83 to completion within a reasonable length of time.
- 84 For failure to complete the duties of the operator
- 85 within a reasonable length of time, as prescribed by the
- 86 director, and after receipt of a thirty-day notice in writ-
- 87 ing from the director, which notice may be sent by reg-
- 88 istered or certified mail to the operator, at his last known
- 89 address, that any one or more of such things have not
- 90 been done, the permit covering the particular operation
- 91 shall be revoked by the director and the performance
- 92 bond shall be forfeited, and any other permits that may
- 93 have been issued to the operator involved shall be sus-
- 94 pended, unless the operator shall submit a plan of
- 95 reclamation suitable to the director and accepted by him
- 96 within said thirty-day period. Unless the operator car-
- 97 ries out the plan of reclamation accepted by the director,
- 98 within the time limits prescribed in such plan, the direc-
- 99 tor shall revoke the permit covering the particular
- 100 operation, and forfeit the performance bond, and any
- 101 and all other permits that may have been issued to the

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- 102 operator involved shall be revoked and any and all per-
- 103 formance bonds shall be forfeited.
- 104 Any operator whose mining permit has been revoked
- 105 shall not be eligible to receive another such permit or to
- 106 have suspended permits reinstated until he shall have
- 107 complied with the requirements of all the laws in respect
- 108 to former permits issued him.

#### Sec. 5. Performance Bond; Forfeiture; Procedure;

- 2 Funds and Uses.—Upon default in the performance of the
- 3 conditions of the performance bond, the director shall
- 4 give notice to the attorney general and it shall be his
- 5 duty to collect the forfeiture without delay.
- 6 All such forfeitures hereafter collected, as provided
- 7 in this article, shall be deposited with the state treasurer
- 8 in a special fund to be designated "Surface Mining Recla-
- 9 mation Fund", to the credit of the department and shall
- 10 be expended to reclaim and rehabilitate land disturbed
- 11 in accordance with the provisions of this article.
- 12 It shall be the duty of the director to cause to be pre-
- 13 pared a plan for the reclamation and rehabilitation of
- 14 land affected in accordance with the provisions of section

four of this article and said director shall reclaim and 16 rehabilitate said lands in accordance with said plan and in so doing the director shall comply with the provisions of 17 article three, chapter five-a of the code of West Virginia 18 in obtaining supplies, materials, equipment and contrac-20 tual services deemed necessary by the director for the proper reclamation and rehabilitation of said land. The monies in the fund shall be expended upon the lands upon 23 which the permit was issued and for which the bond was posted. The director may expend any monies remaining, over and above that required to reclaim the area for 25 which the bond was posted, to reclaim any area covered under the provisions of this article. The department may, 27 when deemed necessary, avail itself of any services which 28 may be provided by the state or federal governments.

#### Sec. 6. Validity of Existing Permits and Bonds.—The

- 2 provisions of chapter eighty-four of the acts of the Legis-
- 3 lature of West Virginia, regular session, one thousand nine
- 4 hundred thirty-nine; the provisions of chapter eighty-five
- 5 of the acts of the Legislature of West Virginia, regular
- 6 session, one thousand nine hundred forty-five; the pro-

7 visions of chapter ninety-nine of the acts of the Legislature 8 of West Virginia, regular session, one thousand nine hundred fifty-nine; the provisions of chapter one hundred 10 thirty-three of the acts of the Legislature of West Virginia, 11 regular session, one thousand nine hundred sixty-one, 12 shall continue to be in full force and govern in all re-13 spects every existing right for surface mining operations, 14 every outstanding permit for surface mining operations 15 and every existing cash or other bond posted in connec-16 tion therewith, and the enactment of this article shall not affect any offenses or act committed or done, or any 18 penalty or forfeiture incurred, or any right established, accrued, or accruing before the day this law takes effect. 20 Any money received from the forfeiture of bonds given under the provisions of said acts shall be deposited in the same fund and used in the same manner as forfeitures under this article. Every operator under an existing per-23 mit, under which actual mining operations have not been 25 commenced prior to the effective date of this article, 26 shall nevertheless be required to perform all duties specified in section four of this article, and for failure to do so,

- 28 his bond shall be forfeited and he shall be subject to all
- 29 other penalties provided by the above mentioned former
- 30 act. Every such operator shall be required to comply
- 31 with the provisions of section four of this article under
- 32 which actual mining operations have not been com-
- 33 menced prior to the effective date of this article.

#### Sec. 7. When Bond Released and Discharged.—Upon

- 2 satisfactory completion of all requirements of law under
- 3 the permit granted to any operator pursuant to the pro-
- 4 visions hereof, the director of the department of natural
- 5 resources shall issue to the operator a certificate releas-
- 6 ing and discharging the bond and surety thereon, or
- 7 shall cause to be returned to the operator any securities
- 8 given under section five, article two-a, chapter twenty-
- 9 two of the code.

#### Sec. 8. Special Reclamation Fund; Purposes and Uses.

- 2 —The Legislature finds and declares that lands within
- 3 this state have been subjected to surface mining oper-
- 4 ations and have not been reclaimed in accordance with
- 5 modern standards and which are not now covered by
- 6 bond to guarantee such reclamation. This Legislature

further finds and declares that the cost of reclaiming these lands will be nine hundred thousand dollars. The 9 Legislature has devised a method of collecting special fees, as set forth in section three-a, article two-a, chapter twenty-two of the code of West Virginia, one thousand nine hundred thirty-one, as amended, for the reclamation and rehabilitation of the above referred to lands and 14 accordingly there is hereby created a special fund designated "Special Reclamation Fund." The purpose of this fund shall be solely that of a depository for special reclamation fees collected, pursuant to sections three and three-a, article two-a, chapter twenty-two, as amended, which said special fees shall be used only for the purpose 19 of reclaiming and rehabilitating the lands above referred to. The special reclamation fund shall be administered by the director of the department of natural resources. Said director shall cause to be prepared plans for the reclamation and rehabilitation of lands herein above referred to and shall prepare specifications for reclamation of said lands, and said director, as funds become available in the special reclamation fund, shall reclaim and

- 28 rehabilitate said lands in accordance with said plans
- 29 and specifications, and in so doing the director shall
- 30 comply with the provisions of article three, chapter five-
- 31 a, of the code of West Virginia, one thousand nine hun-
- 32 dred thirty-one, as amended, in obtaining supplies, mate-
- 33 rials, equipment and contractual services deemed neces-
- 34 sary by the director for the purposes of reclamation and
- 35 rehabilitation of said lands.
- 36 The special reclamation fund shall remain in existence
- 37 until such time as special reclamation fees have been
- 38 collected and expended in the net amount of nine hun-
- 39 dred thousand dollars, after refunds provided for in sec-
- 40 tion three-a, article two-a, chapter twenty-two of the
- 41 code of West Virginia, one thousand nine hundred thirty-
- 42 one, as amended.
  - Sec. 9. Rules and Regulations.—The director shall
- 2 promulgate rules and regulations for the effective adminis-
- 3 tration of this article.
  - Sec. 10. Orders Shall Be in Writing.—Every adjudica-
- 2 tion, determination or finding by the director affecting
- 3 the rights, duties or privileges of any person subject to this

- 4 article shall be made by written order and shall contain
- 5 a written finding of fact by the director of the facts upon
- 6 which the adjudication, determination or finding is
- 7 based. Notice of the making of such order shall be given
- 8 to the person whose rights, duties or privileges are
- 9 affected thereby by mailing a true copy thereof to such
- 10 person by registered mail.

Sec. 11. Reclamation Board of Review.—There is

- 2 hereby created a reclamation board of review consisting
- 3 of five members appointed by the governor with the ad-
- 4 vice and consent of the senate for terms of five years,
- 5 except that the terms of the first five members of said
- 6 board shall be for one, two, three, four and five years,
- 7 respectively, as designated by the governor at the time
- 8 of the appointment, except that any vacancy in the
- 9 office of member of said board shall be filled by appoint-
- 10 ment by the governor for the unexpired term of the
- 11 member whose office shall be vacant. Each vacancy
- 12 occurring on said board shall be filled by appointment
- 13 within sixty days after such vacancy occurs. One of the
- 14 appointees to such board shall be a person who, by rea-

son of his previous vocation, employment, or affiliations, can be classed as a representative of coal surface mine operators. One of the appointees to such board shall be 17 a person who, by reason of his previous training and 18 experience, can be classed as one learned and experienced 20 in modern forestry practices. One of the appointees to 21 such board shall be a person who, by reason of his previous training and experience, can be classed as one 23 capable and experienced in the practice of agriculture. One of the appointees to such board shall be a person who, by reason of his previous training and experience, 25 26 can be classed as one capable and experienced in earth-27 grading problems. One of the appointees to such board 28 shall be a person who, by reason of his previous train-29 ing and experience, can be classed as one capable and 30 experienced in water conservation problems. Not more than three members shall be members of the same poli-32 tical party.

- The board may designate an employee of the reclamation division to act as its secretary. Such secretary shall
- 35 perform such duties as the board prescribes.

- 36 Three members constitute a quorum and no action of
- 37 the board shall be valid unless it has the concurrence
- 38 of at least three members. The board shall keep a record
- 39 of its proceedings.
- 40 Each member shall be paid as compensation for his
- 41 work as such member twenty dollars per day when
- 42 actually engaged in the performance of his work as a
- 43 member and when engaged in travel necessary in con-
- 44 nection with such work from funds appropriated for
- 45 such purpose. In addition to such compensation each
- 46 member shall be reimbursed for all traveling, hotel and
- 47 other expenses necessarily incurred in the performance
- 48 of his work as a member.
- 49 Annually one member shall be elected as chairman
- 50 and another member shall be elected as vice-chairman.
- 51 Such officers shall serve for terms of one year.
- 52 The governor may remove any member of the board
- 53 from office for inefficiency, neglect of duty, malfeasance,
- 54 misfeasance, or nonfeasance, after delivering to such
- 55 member the charges against him in writing together
- 56 with at least ten days' written notice of the time and

- 57 place at which the governor will publicly hear such mem-
- 58 ber, either in person or by counsel, in defense of the
- 59 charges against him. If such member is removed from
- 60 office, the governor shall file in the office of the secretary
- of state a complete statement of the charges made against
- 62 such member and a complete report of the proceedings
- 63 thereon. In such case the action of the governor re-
- 64 moving such member from office is final.
  - Sec. 12. Appeal to Board.—Any person claiming to be
  - 2 aggrieved or adversely affected by any order of the direc-
  - 3 tor or by his failure to enter an order may appeal to the
  - 4 reclamation board of review for an order vacating or
  - 5 modifying such order, or for such order as the director
  - 6 should have entered.
  - 7 The person so appealing to the board shall be known
  - 8 as appellant and the director shall be known as appellee.
  - 9 Appellant and appellee shall be deemed to be parties to
- 10 the appeal.
- 11 Such appeal shall be in writing and shall set forth the
- 12 order or omission complained of and the grounds upon
- 13 which the appeal is based. Where appellant claims to be

- 14 adversely affected by an order, such appeal shall be filed
- 15 with the board within thirty days after the date upon
- 16 which appellant received notice by registered mail of the
- 17 making of the order complained of. Notice of the filing
- 18 of such appeal shall be filed with the director within three
- 19 days after the appeal is filed with the board.
- 20 Within seven days after receipt of such notice of appeal
- 21 the director shall prepare and certify to the board at the
- 22 expense of appellant a complete record of the proceed-
- 23 ings out of which the appeal arises, including all docu-
- 24 ments and correspondence in the director's file relating to
- 25 the matter.
- 25 Upon the filing of such appeal the board shall fix the
- 27 time and place at which the hearing on the appeal will
- 28 be held, which hearing shall be held within twenty days
- 29 after notice of appeal is filed, and shall give appellant and
- 30 the director at least ten days' written notice thereof by
- 31 mail. The board may postpone or continue any hearing
- 32 upon its own motion or upon application of appellant or
- 33 of the director.

- 34 The filing of an appeal provided for in this section shall
- 35 stay execution of the order appealed from.
- 36 The board shall hear the appeal de novo, and either
- 37 party to the appeal may submit evidence.
- 38 For the purpose of conducting a hearing on an appeal,
- 39 the board may require the attendance of witnesses and
- 40 the production of books, records, and papers, and it may,
- 41 and at the request of any party it shall, issue subpoenas
- 42 for witnesses or subpoenas duces tecum to compel the
- 43 production of any books, records, or papers directed to
- 44 the sheriff of the counties where such witnesses are
- 45 found, which subpoenas shall be served and returned in
- 46 the same manner as subpoenas in civil litigation are
- 47 served and returned. The fees and mileage of sheriffs
- 48 and witnesses shall be the same as those allowed in liti-
- 49 gation in trial courts. Such fees and mileage expenses in-
- 50 curred at the request of appellant shall be paid in ad-
- 51 vance by appellant, and the remainder of such expenses
- 52 shall be paid out of funds appropriated for the expenses
- 53 of the division of reclamation.
- In case of disobedience or neglect of any subpoena

served on any person, or the refusal of any witnesses to 55 testify to any matter regarding which he may be law-57 fully interrogated, the circuit court of the county in which such disobedience, neglect, or refusal occurs, or 58 any judge thereof, on application of the board or any member thereof, shall compel obedience by attachment 60 proceedings for contempt as in the case of disobedience of the requirements of a subpoena issued from such court or a refusal to testify therein. Witnesses at such hearings shall testify under oath, and any member of the board may administer oaths or affirmations to persons who so 66 testify.

At the request of any party to the appeal, a stenographic record of the testimony and other evidence submitted shall be taken by an official court shorthand reporter at the expense of the party making the request therefor. Such record shall include all of the testimony and other evidence and the rulings on the admissibility thereof presented at the hearing. The board shall pass upon the admissibility of evidence, but any party may at the time object to the admission of any evidence and except to the

76 rulings of the board thereon, and if the board refuses to

77 admit evidence the party offering same may make a prof-

78 Fer thereof, and such proffer shall be made a part of the

79 record of such hearing.

80 If upon completion of the hearing the board finds that

81 the order appealed from was lawful and reasonable, it

82 shall make a written order affirming the order appealed

83 from; if the board finds that such order was unreasonable

84 or unlawful, it shall make a written order vacating the

85 order appealed from and making the order which it finds

86 the director should have made; and if the board finds that

87 the director has unreasonably or unlawfully failed to act

88 or enter an order it shall enter such order as it finds the

89 director should have made. Every order made by the

90 board shall contain a written finding by the board of the

91 facts upon which the order is based. Notice of the making

92 of such order shall be given forthwith to each party to

93 the appeal by mailing a certified copy thereof to each

94 such party by registered mail.

95 The order of the board shall be final unless vacated

96 by a circuit court on appeal.



Sec. 13. Appeal to Court.—Any party adversely 2 affected by an order of the reclamation board of review may appeal to the circuit court of Kanawha county or the circuit court of the county where the land involved in the controversy may be. Any party desiring to so appeal shall file with the board a notice of appeal designating the order appealed from and stating whether the appeal is taken on questions of law or questions of law and fact. A copy of such notice shall also be filed by appellant with the court and shall be mailed or otherwise delivered to 10 11 appellee. Such notices shall be filed and mailed or other-12 wise delivered within thirty days after the date upon which appellant received notice from the board by regis-13 tered mail of the making of the order appealed from. No 15 appeal bond shall be required to make either an appeal on questions of law or an appeal on questions of law and 16 fact effective. 17 18 The filing of a notice of appeal shall not automatically operate as a suspension of the order of the board. If it 19 20 appears to the court that an unjust hardship to the appellant will result from the execution of the board's order

- 22 pending determination of the appeal, the court may grant
- 23 a suspension of such order and fix its terms.
- Within fifteen days after receipt of the notice of appeal
- 25 the board shall prepare and file in the court the complete
- 26 record of proceedings out of which the appeal arises,
- 27 including a transcript of the testimony and other evidence
- 28 which has been submitted before the board. The expense
- 29 of preparing and transcribing such record shall be taxed
- 30 as a part of the costs of the appeal. Appellant shall pro-
- 31 vide security for costs satisfactory to the court. Upon
- 32 demand by a party the board shall furnish at the cost of
- 33 the party requesting the same a copy of such record. In
- 34 the event such complete record is not filed in the court
- 35 within the time provided for in this section either party
- 36 may apply to the court to have the case docketed, and the
- 37 court shall order such record filed.
- 38 Appeals taken on questions of law, facts or both, shall
- 39 be heard upon assignments of error filed in the cause or
- 40 set out in the briefs of the appellant. Errors not
- 41 argued by brief may be disregarded, but the court may
- 42 consider and decide errors which are not assigned or
- 43 argued.

44 The hearing before the court shall be upon the record made before the reclamation board of review. The court 45 may set aside any findings of fact of the reclamation 46 board of review which are clearly erroneous in view of 47 the reliable, probative and substantial evidence on the 48 whole record, or which are determined by the court to involve a clearly unwarranted exercise of discretion. The 50 judgment of the court shall be final unless reversed, vacated, or modified on appeal to the supreme court of 52 53 appeals of West Virginia and jurisdiction is hereby con-54 ferred upon such court to hear and entertain such appeals upon application made therefor in the manner and within the time provided for civil appeals generally. 56

#### CHAPTER 22. MINES AND MINERALS

#### Article 2-a. Surface Mining.

Section 1. Legislative Purpose; Apportionment of Re-

- 2 sponsibility.—The Legislature finds and declares that the
- 3 department of mines shall have jurisdiction and control
- 4 over all aspects of surface mining as an industrial en-
- 5 terprise: Provided, however, That the jurisdiction and
- 6 control over land and soil aspects of surface mining and

- 7 the restoration and reclamation of lands surface mined
- 8 and the areas affected thereby shall be under the juris-
- 9 diction and control of the department of natural re-
- 10 sources. The director of the department of mines and
- 11 the director of natural resources shall correlate and
- 12 coordinate their respective departmental programs and
- 13 records so as to effect an orderly and harmonious ad-
- 14 ministration of the provisions of this article.
  - Sec. 2. Definitions.—For the purpose of this ar-
- 2 ticle, the term "surface mining" shall include all in-
- 3 dustrial activity for the recovery of minerals, except
- 4 those subject to the provisions of articles one, two,
- 5 four, five and seven of chapter twenty-two of the
- 6 code of West Virginia, one thousand nine hundred
- 7 thirty-one, as amended, and subject to such excep-
- 8 tion, shall include plant and equipment used in process-
- 9 ing said minerals.
- 10 For the purpose of this article, a "surface mine" shall
- il include all areas surface mined or being surface mined,
- 12 as well as adjacent areas ancillary to the operation, to-
- 13 gether with preparation and processing plants, storage

- 14 areas and haulageways: Provided, That such areas are
- 15 sufficiently concentrated that they can be adequately
- 16 supervised by one foreman: And provided further, That
- 17 mines subject to the provisions of articles one, two, four,
- 18 five and seven of chapter twenty-two of the code of West
- 19 Virginia, one thousand nine hundred thirty-one, as
- 20 amended, are not "surface mines" within this definition.
- 21 For the purpose of this article, "disturbed land" shall
- 22 include the area from which the overburden has been
- 23 removed in surface mining operations, plus the area
- 24 covered by the spoil, plus any areas used in surface mining
- 25 operations which by virtue of their use are susceptible
- 26 to excessive erosion.
- 27 For the purpose of this article, "operator" shall mean
- 28 any individual, a corporation, a partnership, an associ-
- 29 ation or a trust which is granted a permit to engage in
- 30 any activity covered by this article.

#### Sec. 3. Permit Required; Fees and Use of Proceeds.--

- 2 It shall hereafter be unlawful for any person, firm, part-
- 3 nership, association, trust or corporation, to engage in
- 4 surface mining without having first obtained from the

department of mines a permit therefor as provided in this section. Application for a surface mining permit shall be made in writing on forms prescribed by the director and shall be signed and verified by the applicant, its principal executive officer or officers and a majority of its board of directors or persons performing similar functions (or, if there is no board of directors or persons 12 performing similar functions, by the majority of the persons having the power of control over the manage-14 ment of the applicant). The application, in addition to such other information as may be reasonably required 16 by the director shall contain the following information: 17 (1) The common name and geologic title, where applicable, of the mineral or minerals to be extracted; (2) a map as provided in section eight hereof; (3) the owner 20 or owners of the surface of the land; (4) the owner or 21 owners of the mineral; (5) the source of the operator's 22 legal right to enter and conduct operations on the land 23 covered by the permit; (6) a reasonable estimate of the 24 number of acres of land that will be disturbed by mining 25 on the area to be covered by the permit during the en-

suing one and one-half years; (7) the permanent and 27 temporary post office addresses of the applicant and of the owners of the surface and the mineral; (8) whether 28 29 any surface mining permits are now held and the num-30 bers thereof; (9) the names and post office addresses of 31 every officer, partner, director (or person performing a similar function), of applicant, together with all persons, if any, owning of record or beneficially (alone or with associates), if known, ten percent or more of any class of 34 35 stock of the applicant; (10) if known, whether applicant, 36 any subsidiary or affiliate or any person, partnership, association, trust or corporation controlled by or under 37 common control with applicant, or any person required 38 39 to be identified by item (9) above, has ever had a sur-40 face or strip mining permit issued under the laws of this state revoked or has ever had a surface or strip mining 42 bond, or security deposited in lieu of bond, forfeited. 43 Upon filing of an application in proper form accompanied by the fees and bond or other security required by this article the director shall issue the permit applied for, unless the director finds that the applicant is or has been affiliated with or managed, or controlled by, or is or has been under common control with a person, partnership, association, trust or corporation which has had a surface or strip mining permit revoked or bond or other security forfeited for failure to reclaim lands as required by the laws of this state; *Provided*, *however*, That no surface mining permit shall be refused because of any past revocation of a permit or forfeiture of a bond or other security if, after such revocation or forfeiture the lands disturbed have been properly reclaimed without cost to the state or there has been paid into the surface mining reclamation fund such sum, as the director of the department of natural resources finds is adequate to reclaim such lands.

The permit shall be valid for one year from its date of issue. Upon verified application, containing such information as the director may reasonably require, accompanied by such additional fees, bond or other security as is required by this article, the director shall from year to year renew the permit.

- 67 Except as otherwise herein provided, a registration
- 68 fee of ten dollars shall be paid to the department of
- 69 mines for each surface mine, and said registration fee
- 70 shall be paid upon application for the permit for such
- 71 surface mine. Registration fees for surface mine permits
- 72 other than permits for surface mining of coal shall be
- 73 deposited with the state treasurer to the credit of the
- 74 general revenue fund.
- 75 The registration fee for permits for surface mining of
- 76 coal whether by open cut, auger method or by highwall
- 77 mechanical mining shall be one hundred dollars. The
- 78 annual renewal fee for permits for surface mining of
- 79 coal shall be fifty dollars payable on the anniversary
- 80 date of said permit upon renewal.
- 81 Any operator who shall fail to request an annual re-
- 82 newal of any permit issued in accordance with this sec-
- 83 tion and any operator who fails to pay any fees provided
- 84 for in this article shall, in the discretion of the director,
- 85 have his permit revoked by said director.
- 86 An operator who has been issued a surface mining per-
- 87 mit may use any of the usual methods of mining, in-

- 88 cluding the auger method or highwall mechanical min-
- 89 ing or a combination of mining methods described in
- 90 section two, surface mining.
- 91 All registration and renewal fees for surface mining
- 92 of coal shall be collected by the director and shall be
- 93 deposited with the treasurer of the state of West Vir-
- 94 ginia to the credit of the special reclamation fund created
- 95 in section eight, article six, chapter twenty of the code
- 96 of West Virginia, one thousand nine hundred thirty-one,
- 97 as amended.
  - Sec. 3-a. Special Reclamation Fees.—In addition to
- 2 the fees required in section three of this article, every
- 3 applicant for a permit to surface mine coal shall, before
- 4 said permit be issued, pay to the director a special rec-
- 5 lamation fee of thirty dollars for each acre of land affected
- 6 in the mining operation.
- 7 For the purpose of this article the area of land affected
- 8 shall consist of the area from which the coal is actually
- 9 produced after removal of the overburden, plus the
- 10 acreage on which the overburden from the production
- 11 area is deposited, delimited by lines perpendicular to the

highwall; except that in highwall mechanical mining, the area of land affected shall consist of the area of surface disturbed immediately adjacent to the highwall, plus the acreage on which excavated material is deposited. The initial payment shall be based on the same number of acres for which bond is posted. Every operator who 18 shall amend his permit to surface mine coal to include additional acreage as provided in section five hereof shall at the same time as additional bond is furnished as provided in said section five, pay to the director a special reclamation fee of thirty dollars for each additional acre 22 of land to be included in said operator's permit. Maps which are submitted as required in section eight shall indicate any affected areas from which coal has not been 26 loaded. The director shall determine if special reclamation fees for each acre of land affected have been paid by such operator. In the event that all said fees have not 29 been paid then said operator shall pay said fee or fees, as 30 above set forth. In the event that said operator shall have 31 paid a fee or fees for more acres than actually affected, 32 the director shall certify said overpayment to the direc-

- 33 tor of natural resources who shall have refunded out of
- 34 the special reclamation fund such overpayment.
- 35 The director shall deposit with the treasurer of the
- 36 state of West Virginia to the credit of the special recla-
- 37 mation fund all special reclamation fees collected. All
- 38 refunds made by authority of this section shall be made
- 39 from said fund, which said fund was created in section
- 40 eight, article six, chapter twenty of the code of West
- 41 Virginia, one thousand nine hundred thirty-one, as
- 42 amended. Said fees shall be collected only until such
- 43 time as the special reclamation fund shall expire as pro-
- 44 vided in said section.
  - Sec. 4. Inactive Permits.—The director, in his discre-
- 2 tion, may issue an inactive status permit to any operator
- 3 who has discontinued the production of coal on the area
- 4 covered by surface mining permit or permits. The di-
- 5 rector shall, prior to the granting of such inactive status,
- 6 ascertain from the director of natural resources that
- 7 sufficient reclamation work on lands disturbed shall
- 8 have been completed: Provided, however, That access
- 9 roads constructed in a manner approved by the director

- 10 of natural resources shall not be reclaimed: And provided
- 11 further, That the operator shall maintain his right of en-
- 12 try. The annual renewal fee for inactive status permits
- 13 shall be ten dollars.
  - Sec. 5. Performance Bond.—Each operator who shall
- 2 make application for a permit under section three of this
- 3 article shall, at the time such permit is requested, furnish
- 4 bond on a form to be prescribed and furnished by the
- 5 director payable to the state of West Virginia and con-
- 6 ditioned that the operator shall faithfully perform all
- 7 of the requirements of this article and the provisions of
- & article six, chapter twenty of the code of West Virginia,
- 9 one thousand nine hundred thirty-one, as amended. The
- 10 amount of bond shall be one hundred fifty dollars per
- 11 acre of land based upon the number of acres of land
- 12 which the operator estimates will be disturbed by sur-
- 13 face mining during the next ensuing one and one-half
- 14 years. The minimum amount of bond furnished shall
- 15 be one thousand dollars. Such bond shall be executed
- 16 by the operator and a corporate surety licensed to do
- 17 business in the state of West Virginia: Provided, however,

That in lieu of corporate surety, the operator may elect to deposit with the director cash or collateral securities 20 as follows: bonds of the United States and its possessions; 21 of the federal land banks; of the home owners loan corporation; full faith and credit general obligation bonds 23 of the state of West Virginia, or other states; and of any county, district or municipality of the state of West Vir-25 ginia or other states. The cash deposit or market value of such securities shall be equal to or greater than the 26 sum of the bond. The director shall, upon receipt of any 28 such deposit of cash or securities, immediately place the same with the treasurer of the state of West Virginia whose duty it shall be to receive and hold the same in the 30 name of the state in trust for the purposes for which 31 32 such deposit is made. The operator making the deposit 33 shall be entitled from time to time to receive from the 34 state treasurer, upon the written order of the director, the whole or any portion of any securities so deposited, 36 upon depositing with him, in lieu thereof, cash or other 37 securities of the classes herein specified having value equal to or greater than the sum of the bond.

- 39 The director shall deliver to the director of the depart-
- 40 ment of natural resources the corporate surety or a copy
- 41 of the treasurer's receipt for collateral securities or cash
- 42 deposited together with a copy of the permit, the permit
- 43 application and a copy of the map for which the bond is
- 44 posted.
- 45 Within sixty days following the anniversary date of
- 46 the permit, the operator shall post additional bond in
- 47 the amount of one hundred fifty dollars per acre for each
- 48 additional acre estimated to be disturbed during the next
- 49 year following the anniversary date of the permit. At
- 50 this time bond previously posted may be released for any
- 51 areas upon which reclamation work has been completed
- 52 as provided for in section seven, article six, chapter
- 53 twenty of the code of West Virginia, one thousand nine
- 54 hundred thirty-one, as amended.
- In the event that the operator's estimate of land to be
- 56 disturbed is less than the actual area disturbed, the op-
- 57 erator shall file additional bond sufficient to cover an
- 58 amended estimate of lands to be disturbed by surface

59 mining operations. No filing fee shall be required in the

- 60 filing of additional bond.
- 61 It shall be unlawful for any owner or owners of surface
- 62 rights or the owner or owners of mineral rights to inter-
- 63 fere with the operator in the discharge of his obligations
- 64 to the state for the reclamation of lands disturbed by
- 65 him. If the owner or owners of surface rights or the
- 66 owner or owners of mineral rights desire other operators
- 67 to conduct mining operations on lands disturbed by the
- 68 operator furnishing bond hereunder, it shall be the duty
- 69 of said owner or owners to require that the other operator
- 70 or operators have secured the necessary mining permit
- 71 and furnished suitable bond as provided herein in the
- 72 amount of one hundred fifty dollars an acre for that por-
- 73 tion of the disturbed area required for such operations.
- 74 The director shall certify to the director of the depart-
- 75 ment of natural resources that such bond has been posted
- 76 and permit issued. The director of the department of
- 77 natural resources shall then release an equivalent amount
- 78 of bonds of the operator originally furnishing bond on
- 79 the disturbed area.

- Sec. 6. Performance Bond on Existing Permits.—Any
- 2 operator holding a valid surface mining permit upon
- 3 which tonnage has been produced within one year pre-
- 4 ceding the effective date of this article or any operator
- 5 holding a valid surface mining permit upon which mining
- 6 operations have not been commenced prior to the effec-
- 7 tive date of this article shall have the option of converting
- 8 such permit, and the bonds posted therefor, to comply
- 9 with the provisions of sections three and five of this
- 10 article.
  - Sec. 7. Regulations for the Preservation of Life and
- 2 Property.—All provisions of the mining laws of this state
- 3 intended to safeguard life and property shall extend to all
- 4 surface mining operations insofar as such laws are appli-
- 5 cable thereto. The director of the department of mines
- 6 shall have the power and authority to promulgate reason-
- 7 able rules and regulations to effectuate the purpose of this
- 8 article and to protect the safety of those employed in and
- 9 around surface mines.
- 10 For the administration of mining laws and regulations,
- 11 all surface mining operations shall be supervised by the

- 12 surface mining inspection force as provided in section
- 13 eight hereof. All underground mining operations of what-
- 14 ever character shall be supervised by the mine inspectors
- 15 as provided in section four, article one, chapter twenty-
- 16 two of the code of West Virginia, one thousand nine hun-
- 17 dred thirty-one, as amended. Oil and gas wells shall be
- 18 supervised by the oil and gas division of the depart-
- 19 ment of mines.
  - Sec. 8. Maps, Plans and Locations.—Except as other-
  - 2 wise provided in the code of West Virginia, one thou-
- 3 sand nine hundred thirty-one, as amended, applications
- 4 shall be accompanied by a United States geological sur-
- 5 vey topographic map on which the operator has indi-
- 6 cated the location of the operation. A monument as pre-
- 7 scribed by the department of mines shall be placed in an
- 8 approved location near the operation. If operations under
- 9 a single permit are not geographically continuous, the
- 10 operator shall locate additional monuments and submit
- 11 additional location maps before mining on other areas.
- 12 Within sixty days following the anniversary date of the
- 13 permit, the operator shall furnish the department of mines

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14 five copies of a map, prepared by a registered professional civil engineer, mining engineer or land surveyor, showing the area disturbed by operations. Such map shall be 16 furnished no later than sixty days following the anniversary date of the permit. Such map shall also show com-18 19 pleted reclamation work. Maps shall include a geologic 20 survey sketch showing the location of the operation and 21 be properly referenced to a permanent land mark, and all work shall have an accuracy of not less than one in 22 three hundred. If no land has been disturbed by oper-23 ations during the preceding year, the operator shall 24 25 notify the department of mines of this fact. A final map 26 shall be submitted within three months after completion 27 of mining operations. Failure to submit maps or notices at specified times shall cause the permit to be suspended.

## Sec. 9. Surface Mining Supervisor and Inspectors;

- 2 Appointment and Qualifications; Compensation and Ex-
- 3 penses.—Not more than six surface mining inspectors and
- 4 a state surface mining supervisor shall be appointed by
- 5 the director of the department of mines. All such ap-
- 6 pointees shall be citizens of West Virginia in good health.

7 not less than thirty nor more than fifty-five years of age, of good character and reputation, and temperate in habits. Each of them shall have had at least five years practical experience in surface mining in West Virginia. The surface mining supervisor shall be paid not less than six thousand six hundred dollars and not more 13 than seven thousand five hundred dollars per annum, and the surface mining inspectors shall be paid not less than six thousand dollars and not more than six thousand four hundred dollars per annum. Each shall be allowed reasonable traveling expenses when itemized by the claimant who shall verify upon oath that such expenses were actually incurred in the discharge of his official duties for the department of mines. Within the limits 20 provided in this section, the salary of the supervisor and of each inspector shall be fixed by the director of the department of mines, and in fixing such salaries the director 23 shall consider ability, performance of duty, responsibility and experience of each. All such salaries and expenses shall be paid from the department of mines funds.

Sec. 10. Duties of Surface Mining Supervisor and Inspectors Generally; Eligibility for Permanent Appoint-3 ment; Tenure; Interest in Mining Operation; Oath and **Bond.**—The surface mining supervisor and surface mining inspectors shall make all necessary surveys and inspections of surface mining operations, shall effect practical 6 and effective administration and enforcement of all min-7 ing laws and rules of the state applicable to surface mining, and shall perform such other duties and services as 9 may be prescribed by the director of the department of 11 mines. 12 No person shall be eligible for permanent appointment 13 as surface mining supervisor or surface mining inspector 14 until he has served in a probationary status for a period of one year to the satisfaction of the director of the department of mines. The surface mining supervisor and 16 the surface mining inspectors serving as such on the effective date of this section shall retain such rights as they 18 19 have accrued. Any person receiving permanent appointment as surface mining supervisor or surface mining inspector shall have permanent tenure until he becomes 21

sixty-five years of age, subject to removal only for phys-22 ical or mental impairment, neglect of duty, drunkenness, 23 24 malfeasance in office, or official misconduct. No person 25 serving as surface mining supervisor or surface mining 26 inspector shall be interested, directly or indirectly, as owner, operator, or stockholder of any mining operation 27 28 in the state of West Virginia, and the existence or ac-29 quisition of such interest on the part of any such inspec-

tor shall immediately vacate his position.

30

31 Before any such supervisor or inspector shall enter 32 upon the discharge of his duties, he shall take and subscribe to the public official's oath as prescribed by the 33 34 constitution of West Virginia, and shall execute a bond in the penal sum of two thousand dollars with surety 35 approved by the director of the department of mines and 36 37 conditioned upon the faithful discharge of his duties. 38 Premiums on such bonds shall be paid from department of mines funds, and all such executed bonds and oaths shall be filed in the office of the secretary of state. 40

Sec. 11. Monthly Report by Operator.—The operator

2 of every surface mine shall, on or before the end of each

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- 3 calendar month, file with the director a report covering
- 4 the preceding calendar month on forms furnished by the
- 5 director. Such reports shall state the number of acci-
- 6 dents which have occurred, the number of persons em-
- 7 ployed, the days worked and the actual tonnage mined.

## Sec. 12. Offenses; Penalties; Prosecutions.—Any per-

- 2 son, partnership, association, member of such partner-
- 3 ship or association, corporation, or trust, who shall con-
- 4 duct or allow to be conducted any surface mining oper-
- 5 ation, or any part thereof, without a permit or without
- 6 having furnished the required bond, or who shall carry
- 7 on such operation or be a party thereto on land not
- 8 covered by a permit; or who shall fail to submit a
- 9 monthly report as required in section eleven hereof, or
- 10 who shall falsely represent any material fact in an appli-
- 1 cation for a permit or in an application for a renewal
- 12 of a permit, and any owner or owners of surface or sur-
- 13 face rights or any owner or owners of minerals or mineral
- 14 rights who shall violate any provisions of section five
- 15 hereof shall be guilty of a misdemeanor, and upon con-
- 16 viction thereof, shall be fined an amount not exceeding

one thousand dollars for each such offense. It shall 18 be the duty of the director to institute prosecutions for the violations of the provisions hereof. Any person 20 aforesaid, convicted under the provisions of this section, 21 shall, in addition to any fine imposed, pay to the director 22 for deposit in the surface mining reclamation fund an 23 amount sufficient to reclaim the area upon which such conviction was based in accordance with the provisions 25 of section four, article six, chapter twenty of the code 26 of West Virginia, one thousand nine hundred thirty-one, 27 as amended. The director may institute any suit or other 28 legal action necessary for the effective administration of 29 this article.

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The Joint Committee on Enrolled Bills hereby certifies that
the foregoing bill is correctly enrolled.
C Kan Farher
Chairman Senate Committee
Chairman House Committee
Originated in the House.
Takes effect July 1, 1963.  Clerk of the Senate  Company Mage
Clerk of the House of Delegates
Howard w Carson
President of the Senate  Lucy Curale four Jr.  Speaker House of Delegates
The within approved this the 14th
day of
Governor Governor